

Democratic Services

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Date: 6 July 2015

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**To: All Members of the Communities, Transport and Environment Policy
Development and Scrutiny Panel**

Councillor John Bull
Councillor Brian Simmons
Councillor Steve Jeffries
Councillor Mark Shelford
Councillor Peter Turner
Councillor Alan Hale
Councillor Neil Butters
Councillor Jonathan Carr
Councillor Dine Romero

Chief Executive and other appropriate officers
Press and Public

Dear Member

**Communities, Transport and Environment Policy Development and Scrutiny Panel:
Monday, 13th July, 2015**

You are invited to attend a meeting of the **Communities, Transport and Environment Policy Development and Scrutiny Panel**, to be held on **Monday, 13th July, 2015 at 10.00 am** in the **Council Chamber - Guildhall, Bath.**

The agenda is set out overleaf.

Yours sincerely

Micheala Gay
for Chief Executive

If you need to access this agenda or any of the supporting reports in an alternative accessible format please contact Democratic Services or the relevant report author whose details are listed at the end of each report.

This Agenda and all accompanying reports are printed on recycled paper

NOTES:

- 1. Inspection of Papers:** Any person wishing to inspect minutes, reports, or a list of the background papers relating to any item on this Agenda should contact Micheala Gay who is available by telephoning Bath 01225 394411 or by calling at the Guildhall Bath (during normal office hours).
- 2. Public Speaking at Meetings:** The Council has a scheme to encourage the public to make their views known at meetings. They may make a statement relevant to what the meeting has power to do. They may also present a petition or a deputation on behalf of a group. Advance notice is required not less than two full working days before the meeting (this means that for meetings held on Wednesdays notice must be received in Democratic Services by 4.30pm the previous Friday)

The public may also ask a question to which a written answer will be given. Questions must be submitted in writing to Democratic Services at least two full working days in advance of the meeting (this means that for meetings held on Wednesdays, notice must be received in Democratic Services by 4.30pm the previous Friday). If an answer cannot be prepared in time for the meeting it will be sent out within five days afterwards. Further details of the scheme can be obtained by contacting Micheala Gay as above.

- 3. Details of Decisions taken at this meeting** can be found in the minutes which will be published as soon as possible after the meeting, and also circulated with the agenda for the next meeting. In the meantime details can be obtained by contacting Micheala Gay as above.

Appendices to reports are available for inspection as follows:-

Public Access points - Reception: Civic Centre - Keynsham, Guildhall - Bath, The Hollies - Midsomer Norton. Bath Central and Midsomer Norton public libraries.

For Councillors and Officers papers may be inspected via Political Group Research Assistants and Group Rooms/Members' Rooms.

4. Recording at Meetings:-

The Openness of Local Government Bodies Regulations 2014 now allows filming and recording by anyone attending a meeting. This is not within the Council's control.

Some of our meetings are webcast. At the start of the meeting, the Chair will confirm if all or part of the meeting is to be filmed. If you would prefer not to be filmed for the webcast, please make yourself known to the camera operators.

To comply with the Data Protection Act 1998, we require the consent of parents or guardians before filming children or young people. For more information, please speak to the camera operator

The Council will broadcast the images and sound live via the internet www.bathnes.gov.uk/webcast An archived recording of the proceedings will also be available for viewing after the meeting. The Council may also use the images/sound recordings on its social media site or share with other organisations, such as broadcasters.

- 5. Attendance Register:** Members should sign the Register which will be circulated at the meeting.

6. THE APPENDED SUPPORTING DOCUMENTS ARE IDENTIFIED BY AGENDA ITEM NUMBER.

7. Emergency Evacuation Procedure

When the continuous alarm sounds, you must evacuate the building by one of the designated exits and proceed to the named assembly point. The designated exits are sign-posted.

Arrangements are in place for the safe evacuation of disabled people.

**Communities, Transport and Environment Policy Development and Scrutiny Panel -
Monday, 13th July, 2015 at 10.00 am in the Council Chamber - Guildhall, Bath**

A G E N D A

1. WELCOME AND INTRODUCTIONS

2. EMERGENCY EVACUATION PROCEDURE

The Chair will draw attention to the emergency evacuation procedure as set out under Note 6.

3. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

4. DECLARATIONS OF INTEREST

At this point in the meeting declarations of interest are received from Members in any of the agenda items under consideration at the meeting. Members are asked to indicate:

(a) The agenda item number in which they have an interest to declare.

(b) The nature of their interest.

(c) Whether their interest is **a disclosable pecuniary interest** or an **other interest**,
(as defined in Part 2, A and B of the Code of Conduct and Rules for Registration of Interests)

Any Member who needs to clarify any matters relating to the declaration of interests is recommended to seek advice from the Council's Monitoring Officer or a member of his staff before the meeting to expedite dealing with the item during the meeting.

5. TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN

6. ITEMS FROM THE PUBLIC OR COUNCILLORS - TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING

- David Redgewell (South West Transport Network) has registered to make a statement to the Panel.

7. GENERAL INTRODUCTION TO THE PANEL REMIT

There will be a verbal introduction to the Panel's remit, officers and departments.

8. TRANSPORT STRATEGY - IMPLEMENTATION PLAN UPDATE (Pages 7 - 26)

There will be an introductory presentation on the Transport Strategy - Implementation Plan (Bath, Keynsham, Somer Valley, Chew Valley). The presentation slides are attached.

9. QUALITY CONTRACT SCHEME FOR BUSES (Pages 27 - 28)

There will be a verbal update on this item. The notes are attached.

10. PARKING PROVISION AND CHARGES - GENERAL INTRODUCTION AND UPDATE (Pages 29 - 32)

There will be a verbal update on Parking Provision and Charges. The presentation slides are attached.

11. GAMBLING POLICY REVIEW (Pages 33 - 40)

The Council is currently carrying out a public consultation on the revision of its policy under the Gambling Act 2005. A presentation will be provided on the content of the revised policy and timescales for adoption and implementation.

The presentation slides are attached.

12. PUBLIC SPACE PROTECTION ORDERS - CONSULTATION RESULTS (Pages 41 - 58)

Public Space Protection Order- consultation on banning the amplification of busking in Abbey Churchyard, Abbey Green and Kingston Parade. A presentation will be given on the outcome of the public consultation which took place earlier this year and the Council's approach with respect to amplified busking.

The presentation slides are attached.

13. ANTI-SOCIAL BEHAVIOUR CRIME AND POLICING ACT 2014 - IMPACT ON LICENSING AND ENFORCEMENT PROCESSES (Pages 59 - 76)

A presentation will be given on the main provisions of this new legislation, which are being used by the Council and its partners

Presentation slides are attached.

14. CABINET MEMBER UPDATE

The Cabinet Member will update the panel on any relevant issues. Panel members

may ask questions

15. PANEL WORKPLAN (Pages 77 - 82)

This report presents the latest workplan for the Panel. Any suggestions for further items or amendments to the current programme will be logged and scheduled in consultation with the Panel's Chair and supporting officers.

The Committee Administrator for this meeting is Micheala Gay who can be contacted on 01225 394411.

Communities, Transport & Environment PD&S Panel 13th July 2015

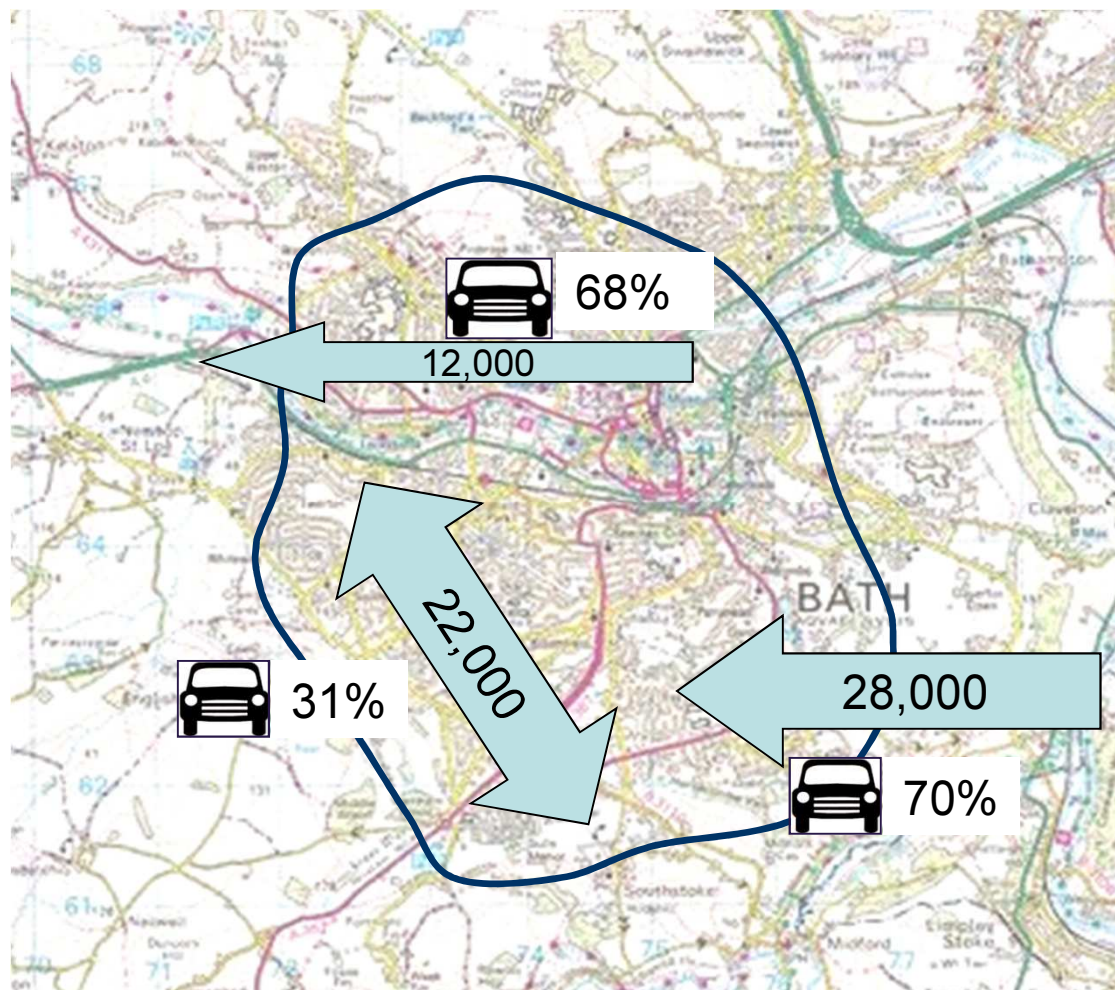
- » Getting Around Bath Transport Strategy
- » Getting Around Keynsham Transport Strategy
- » Chew Valley & Somer Valley Transport Strategies

Getting Around Bath Transport Strategy

- » Why a new transport strategy?
- » Adopted by Council last year



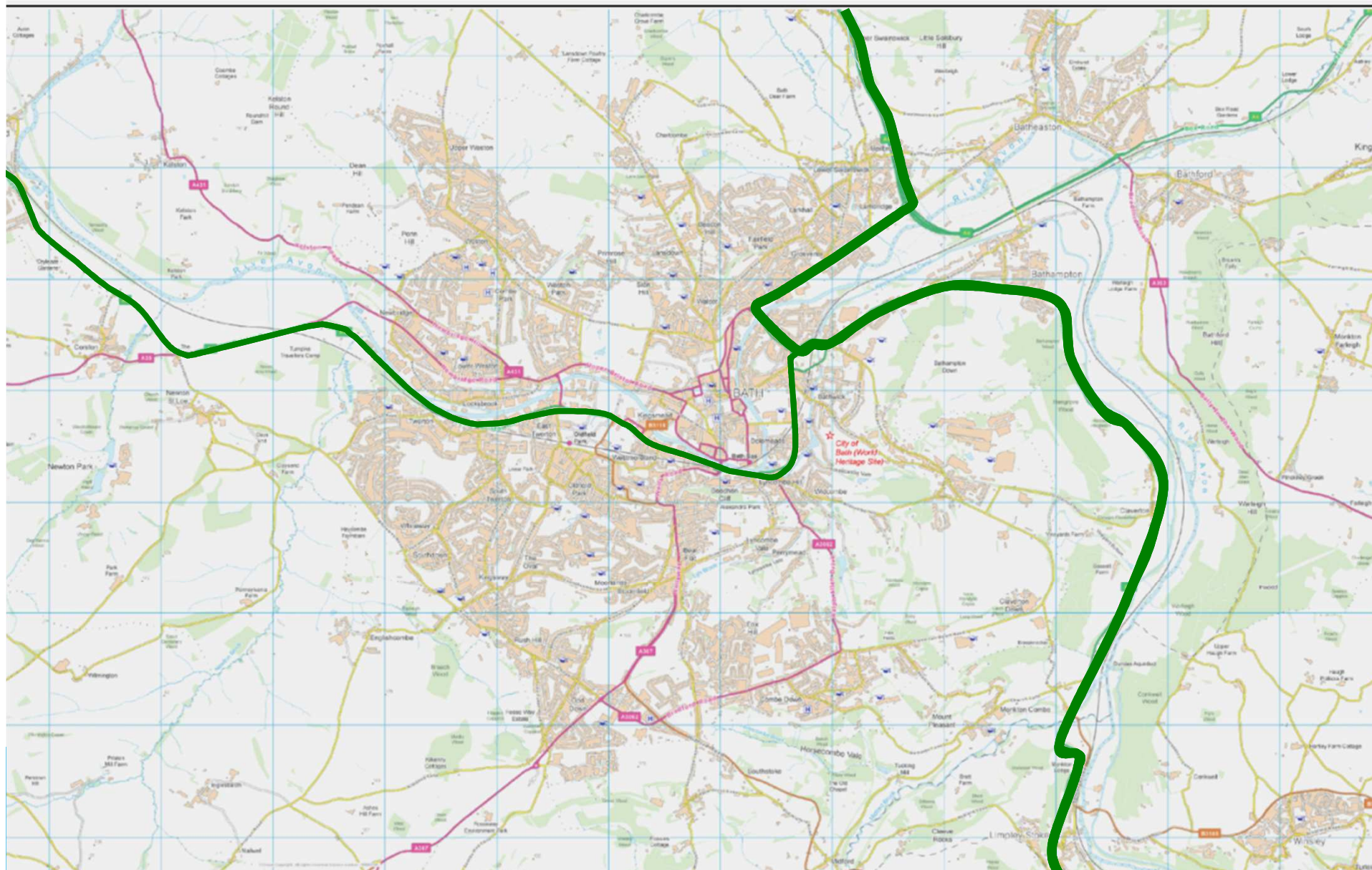
62,000 journeys to work start or finish in Bath



Challenges remain in Bath

» Lack of bypass/ring road

A46/A4/A36 National Primary Route

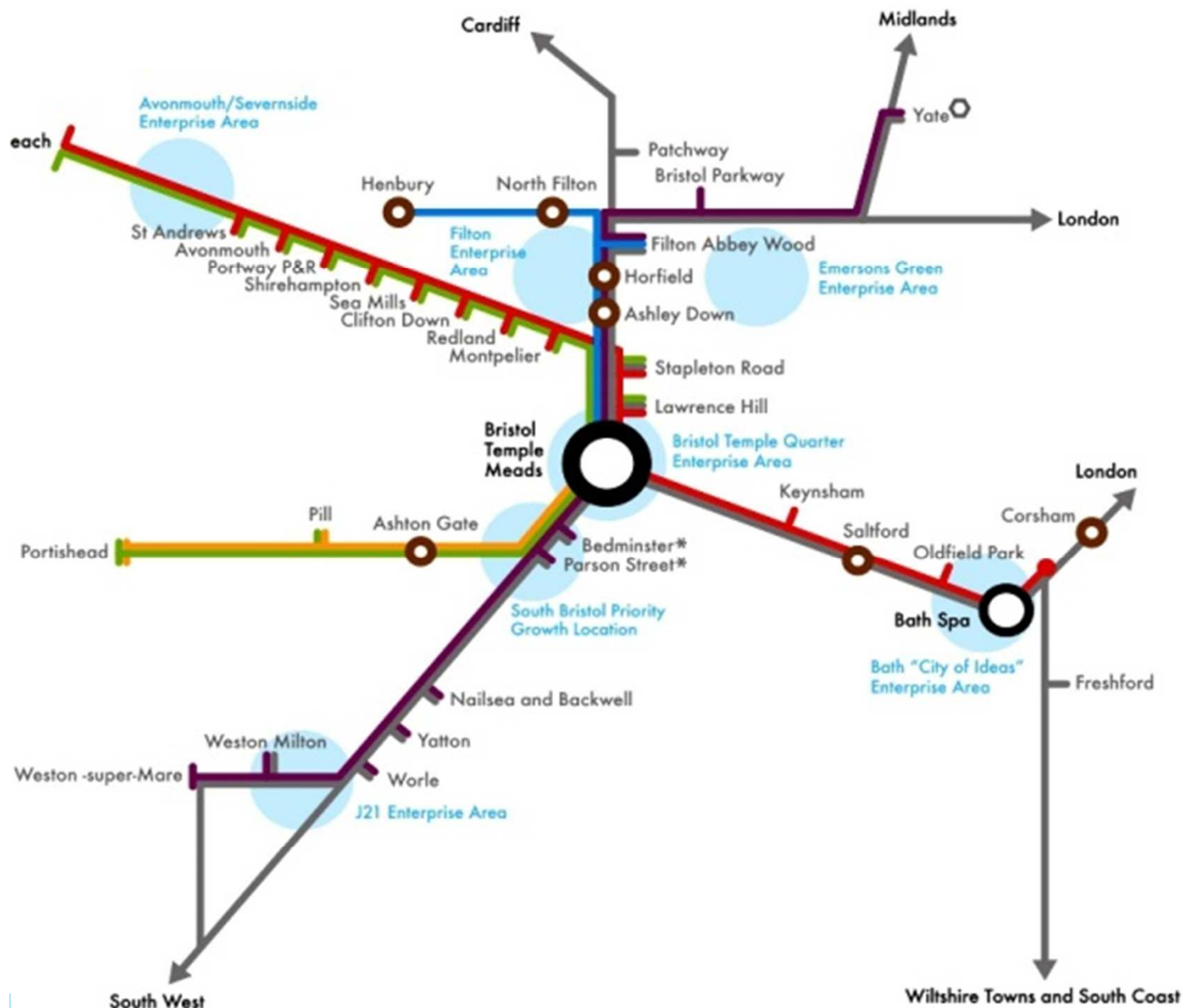


What's in the Strategy

1. That a strong emphasis should be given to **reducing the impact of vehicles**
2. That **walking** be given highest priority in the strategy.
3. That consideration for the needs of **people with mobility impairments** is regarded as a core element of the strategy
4. Vehicle movement should be better managed to **reduce traffic impact**
5. That **cycling** be promoted through better cycling routes
6. The **Enterprise Area** is developed as part of an integrated approach with strong sustainable transport links to the city centre and rail stations.
7. **Car parking** the policy of reducing central area public parking and expanding long stay capacity at Park and Ride sites should continue,

What's in the Strategy

8. **Increased Park and Ride** capacity new site to the east and more spaces at existing sites.
9. Improved **bus** services
10. **Travel plans** will be promoted for all main activities in the city
11. Maintain the **taxi network** as part of the wider range of transport options
12. The **growth in rail capacity** with Great Western Main Line electrification and MetroWest will support services into Bath. Better services will be promoted to link Bath with the west Wiltshire towns.



MetroWest Phases 1 & 2

Proposed Rail Network

Existing rail services (local and inter-regional)

Services - Phase 1

- Portishead to Severn Beach (hourly)
- Portishead to Bristol Temple Meads (hourly)
- Bath to Bristol Temple Meads Shuttle (Extension to Severn Beach - hourly)

* Additional stopping services (Cardiff to Taunton) to call at these

● New turnback

Services - Phase 2

- Weston-super-Mare to Yate
- Extend Weston-super-Mare to Bristol Parkway service to Yate with turnback
- Henbury to Bristol Temple Meads (hourly)
- Possible new stations (subject to business case)

travelwest+

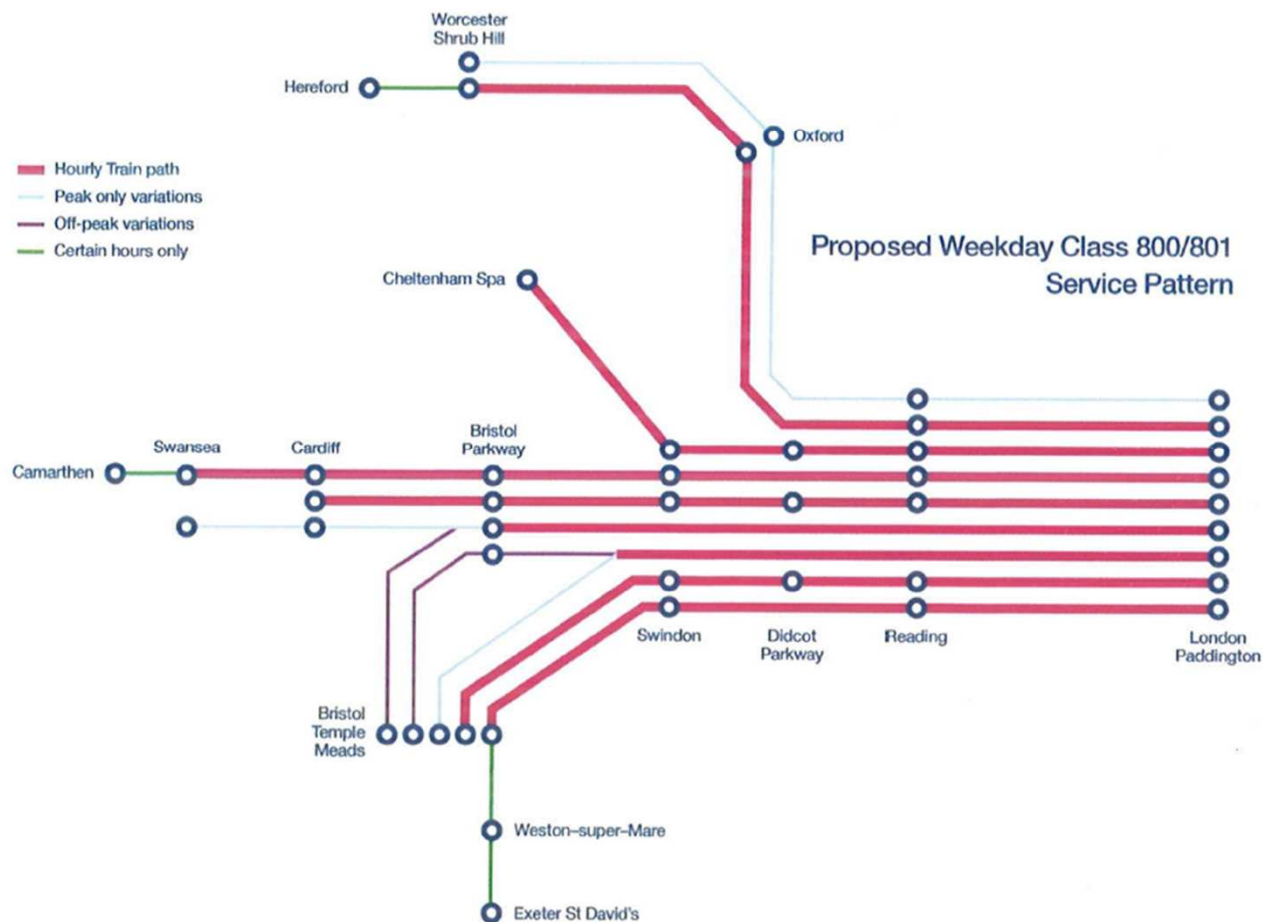
Bath & North East
Somerset Council

BRISTOL
CITY COUNCIL

North
Somerset
Council

South Gloucestershire
Council

- In the peak the service will be structured slightly differently with a third Bristol Temple Meads service via Bath and a third South Wales service via Bath and a third South Wales service



What's in the Strategy

- 10. **Travel plans** will be promoted for all main activities in the city
- 11. Maintain the **taxi network** as part of the wider range of transport options
- 12. The **growth in rail capacity** with Great Western Main Line electrification and MetroWest will support services into Bath. Better services will be promoted to link Bath with the west Wiltshire towns.
- 13. **Coaches** will continue to be promoted as an important means of bringing visitors to the city. The use of Weston Island as an initial alternative to Avon Street Coach Park
- 14. That **freight movements** be considered more fully, particularly to promote consolidation of deliveries and reduce the impact of HGV's.

What's in the Strategy

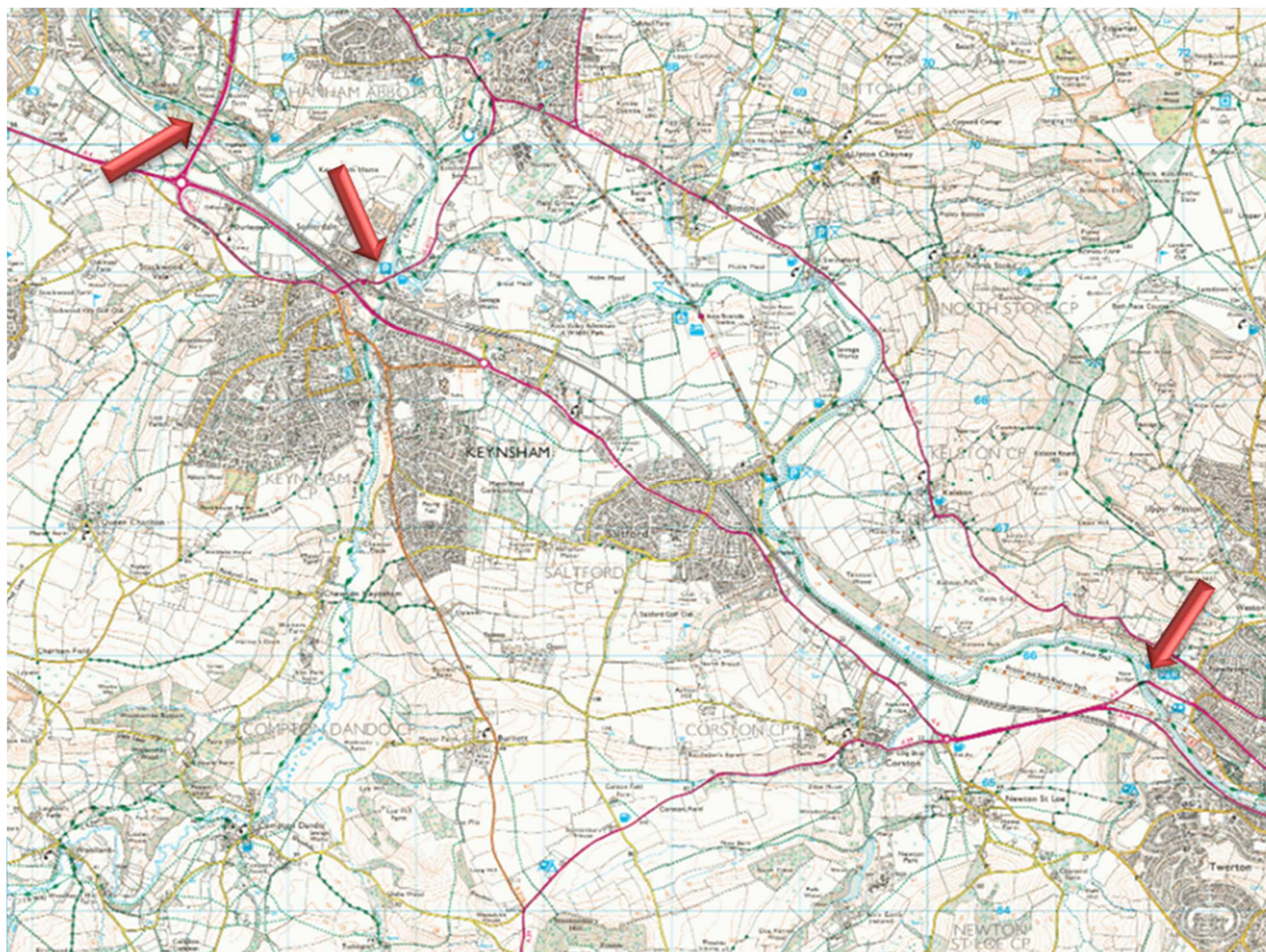
15. Allow the continued development of the use of the **river** for tourism, and leisure uses and other uses e.g. Taxi services.

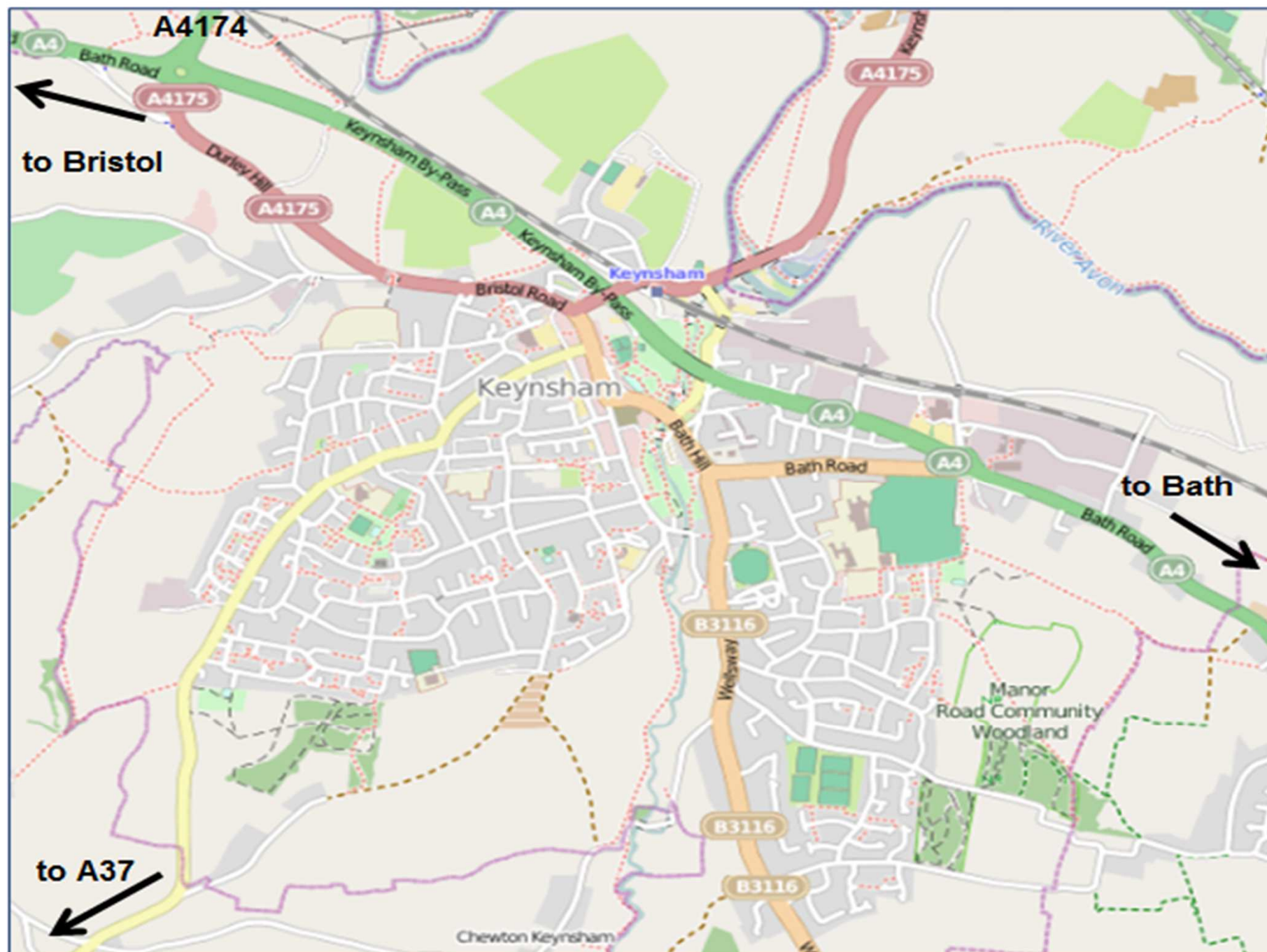
What is to be done - next?

- Develop an implementation plan
- Manage expectations
- Seek funding
- Unresolved issues:
 - City Centre Management plan – what sequence of improvements
 - Embed Public Realm and Movement Strategy and Pattern Book in our work
 - Coaches – drop off still un-resolved & coach park near & far
 - P&R to the east need to take forward
 - Through traffic
 - Trains to Wiltshire ... and much, much more..

Keynsham Transport Strategy

- » Where is Keynsham?
- » Problems
- » Solutions





Proposals from Strategy

- A trial to introduce one-way operation in the High Street
- Network improvements at
 - Hick's Gate
 - A4175 Keynsham Road/ Avon Mill Lane
 - Traffic signals at Bath Hill/Wellsway/Bath Road roundabout

Proposals from Strategy

- Identify priority cycling routes
- Parking surveys kept under review.
- Effective travel plans.
- Build on rail services - MetroWest
- Improved access to the station
- Improve pedestrian facilities in the town centre

- Chew Valley and Somer Valley Transport Strategies – work in progress
- DfT funding being used to extend Chew Valley Work – Total Transport Fund
- will report to future meetings of this panel

Thank you for listening

Any Questions

Communities, Transport & Environment PDS Panel 13 July 2015

Item 3 - Quality Contract Scheme for Buses – short update on current situation

1. Council decided on 15 January 2015 to ask the Planning, Transport and Environment Policy Development and Scrutiny Panel to undertake further work into the potential, including advantages and disadvantages, for a quality contract scheme (QCS) in B&NES with a report back to the new Council at the meeting immediately following the Annual meeting in 2015.
2. A QCS is an intervention in the commercial market for under which a local transport authority (LTA) assumes responsibility for planning and specifying bus routes, timetables, fares and vehicle quality within its area.
3. Although powers to make QCSs were established in the Transport Act 2000, only one LTA has embarked on the lengthy process of setting one up – the North East Combined Authority, which covers the urban area around Newcastle-upon-Tyne and Sunderland. NECA's proposals are being considered by a statutory board set up for that purpose.
4. In the Queen's Speech on 27 May 2015, the Government announced that new legislation in the current session of Parliament would include a Buses Bill to "provide the option for combined authority areas with directly-elected Mayors to be responsible for the running of their local bus services."
5. In the Government's view, the main benefits of the Bill would be:
 - (i) Providing the option to franchise bus services to areas willing to strengthen their governance with a directly-elected Mayor;
 - (ii) Supporting a thriving local bus market with the passenger at its centre;
 - (iii) Allowing cities to promote an integrated transport system, supporting the growth and development of their areas.
6. The previous Government had already indicated that it would give bus franchising powers to the Greater Manchester Combined Authority as part of the devolution deal announced in late 2014.
7. Although the Buses Bill has not yet been drafted, it is anticipated that it will enable LTAs that have the required governance to franchise the bus network along similar lines to Transport for London (TfL). It is not

known whether or not the existing powers to make QCSs will remain alongside the new powers.

8. In London, the Mayor publishes a Transport Strategy and determines the level of fares. TfL is responsible for implementing that strategy and is funded appropriately.
9. It is anticipated that franchising will offer a more permanent arrangement than a QCS and that the set-up process will be quicker and less bureaucratic. For these reasons, other Combined Authorities have expressed interest in taking on bus franchising powers as part of devolution settlements.
10. Cornwall Council has asked for bus franchising powers as part of a devolution package.
11. In the light of the developments and the emerging legislation, I recommend that the Panel defer consideration of a quality contract scheme for the time being.

Andy Strong
Public Transport Manager
Bath & North East Somerset Council
13 July 2015

Communities, Transport & Environment PD&S Panel 13th July 2015

Strategy set by Getting Around Bath Transport Strategy

- Current Policy:
 - Need parking to serve the City
 - Balance on & off-street supply
 - Don't meet demand
 - Balance economic development needs
 - Support Resident Parking Zones

Parking current review

- the extent and consistency of resident's parking zones within central Bath;
- the charging structure in some locations particularly in relation to evening charges; and
- the operation of the parking changes in Royal Victoria Park and parking in the vicinity of the RUH

Thank you for listening

Any Questions

Review of B&NES Gambling Policy



Cathryn Humphries

*Team Manager- Licensing and Environmental
Protection*

Bath and North East Somerset – *The place to live, work and visit*

Some background...

- » Gambling Act 2005 consolidated and updated previous legislation
- » In 2012, 28 million people participated in some form of gambling...many remotely by phone or internet
- » Local authorities regulate non-remote gambling i.e. premises based gambling

The role of local licensing authorities

- » Setting local framework through statement of principles and policy (reviewed every 3 years)
- » Consider applications and issue licences, with conditions if necessary
- » Review or revoke licences
- » Issue permits for some forms of gambling
- » Inspections and enforcement activities

What are the licensing objectives?

- » Preventing gambling from being a source of crime or disorder, being associated with crime or disorder, or being used to support crime;
- » Ensuring that gambling is conducted in a fair and open way;
- » Protecting children and other vulnerable persons from being harmed or exploited by gambling;

What gambling premises do we have?

- » **1** casino premises licence
- » **1** racetrack premises licence
- » **14** betting shop premises licences
- » **17** *club* gaming machine permits
- » **98** *licensed premises* gaming machine permits
- » **No complaints received about any premises since last review**

How are we going to consult about our policy?

- » 12 week consultation period
- » via consultation portal on Council's website
<http://www.bathnes.gov.uk/consultations/gambling-act-2005-statement-principles>
- » Responsible authorities contacted e.g. Police, HM Revenue and Customs

The Democratic process

- » Policy will be reviewed by Policy Development and Scrutiny Panel
- » Brought back to Licensing Committee in October 2015 for recommendation to proceed to Full Council decision
- » Adoption in November 2015 by Full Council

Any questions?

Anti-social Behaviour, Crime and Policing Act 2014- the new powers

*Cathryn Humphries,
Team Manager-*

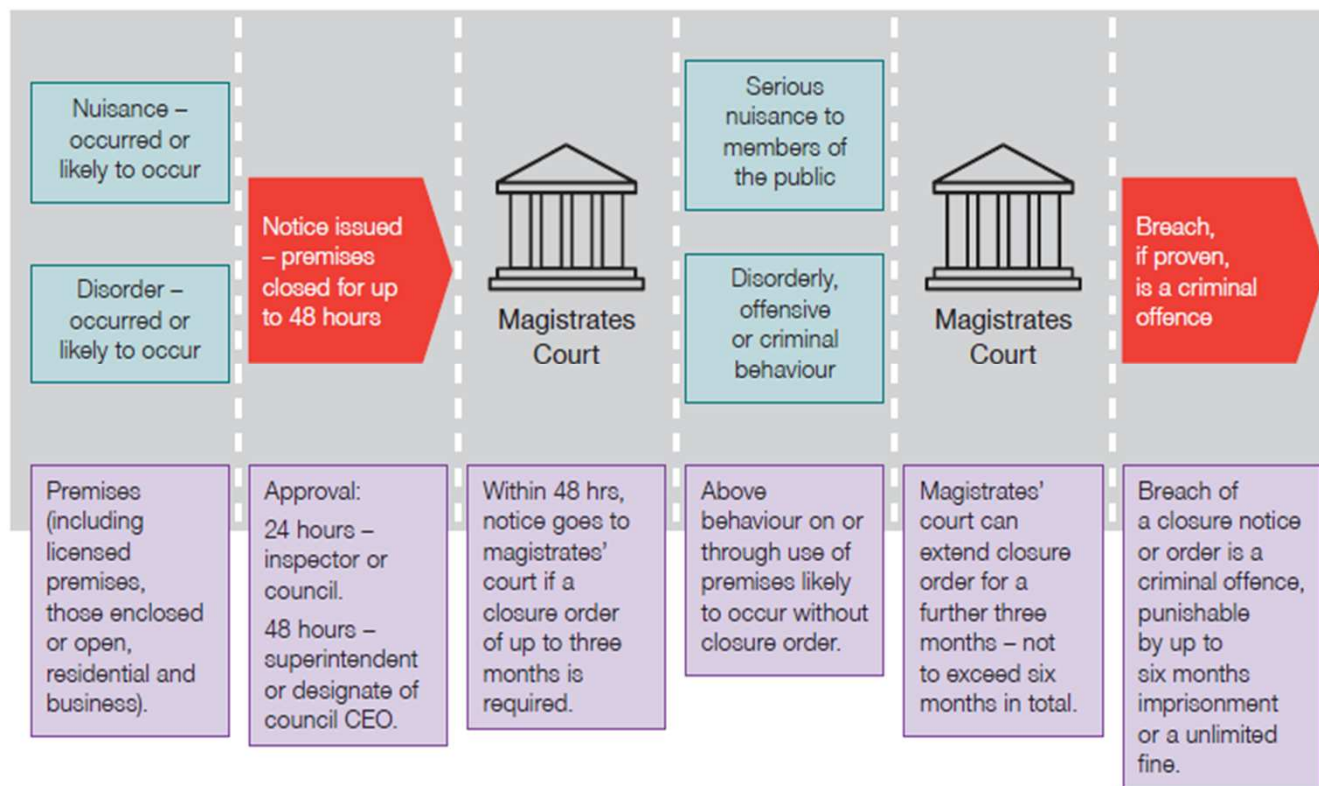
Licensing and Environmental Protection

What's new about this Act?

- » Acknowledges that responsibility for ASB is shared between Councils, the Police and Registered Social Landlords
- » Focus is on effectively dealing with low level ASB which can still have a significant impact on quality of life

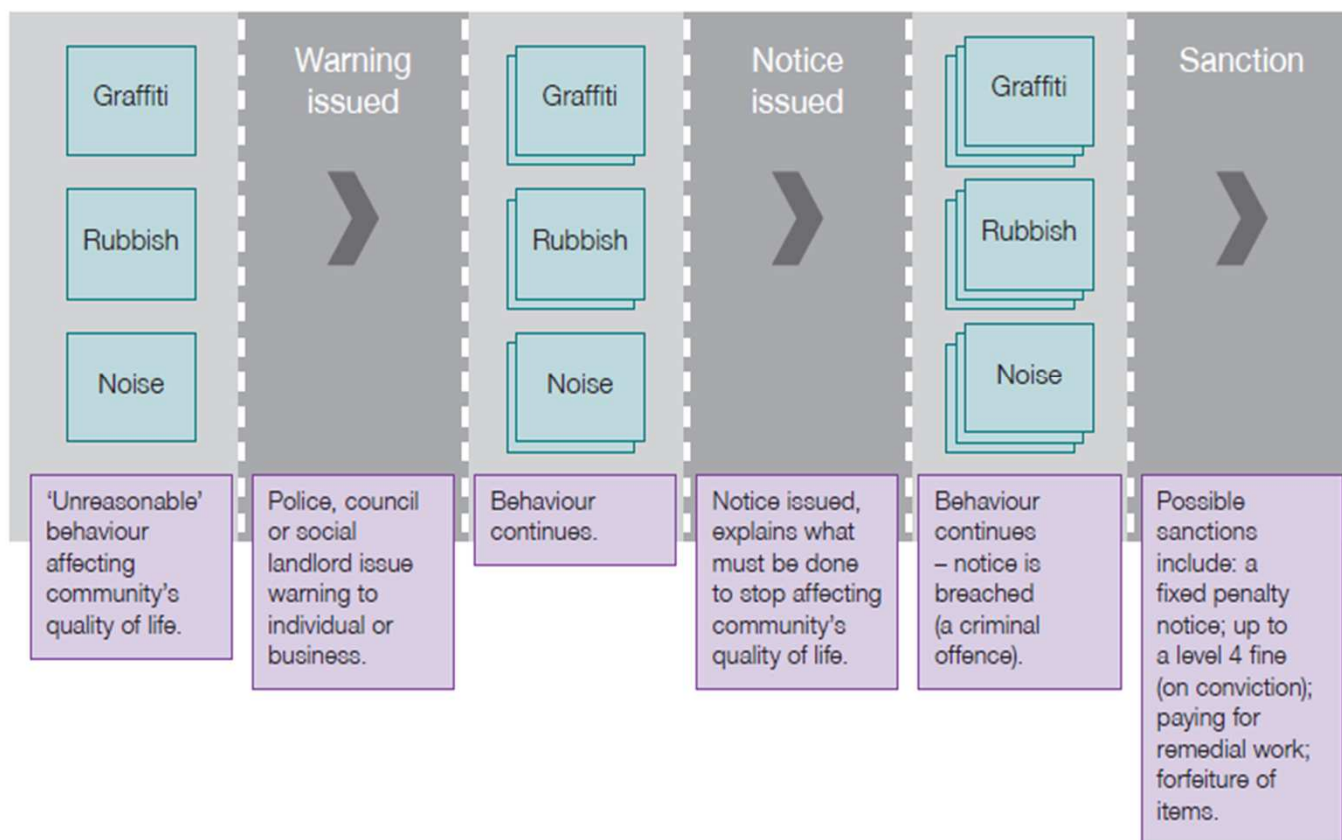
Closure Orders

Closure powers



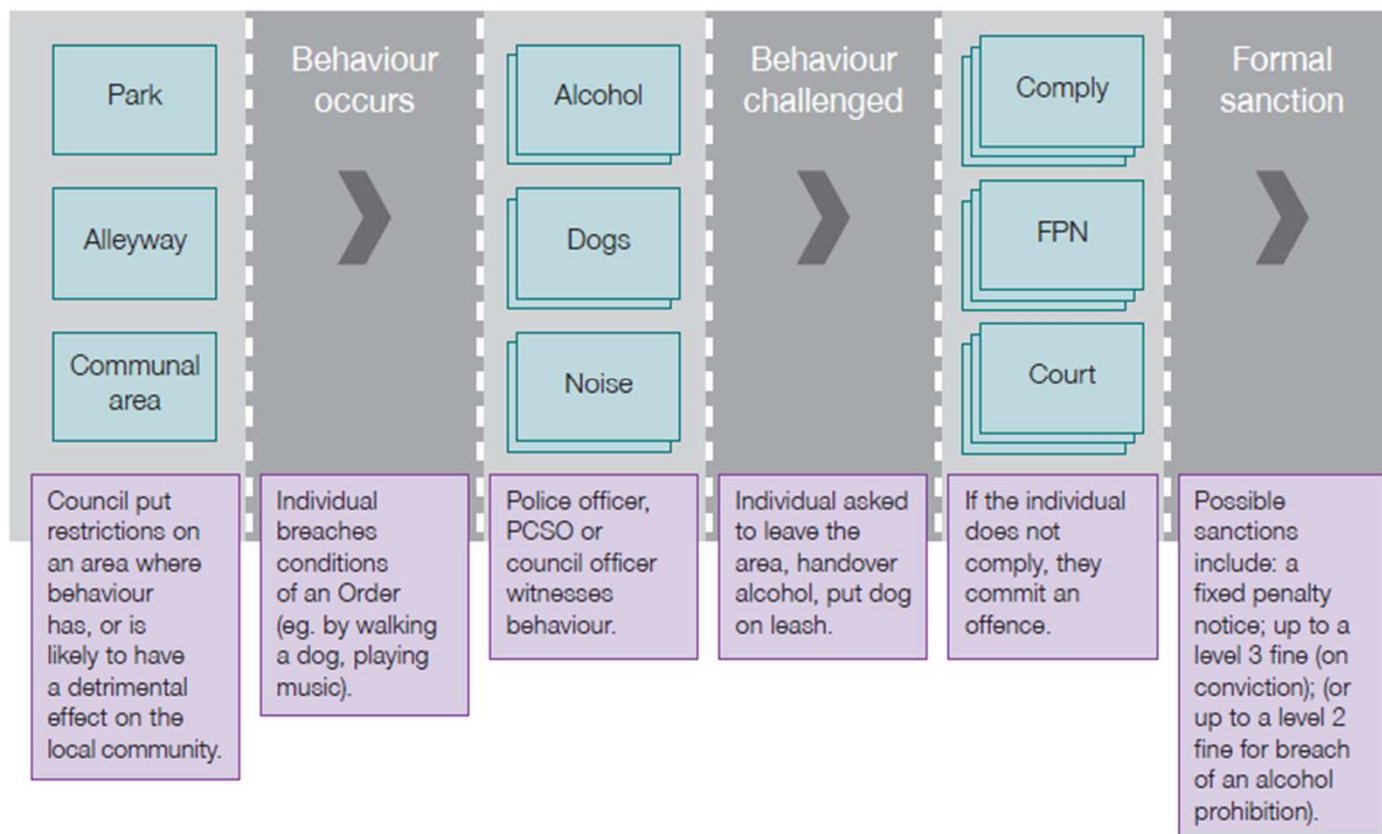
Community Protection Notices

Community protection notice



Public Space Protection Orders

Public spaces protection order



Public Space Protection Order- proposal to ban amplification of busking in Bath



Photo courtesy of Bath Chronicle

Bath and North East Somerset – *The place to live, work and visit*

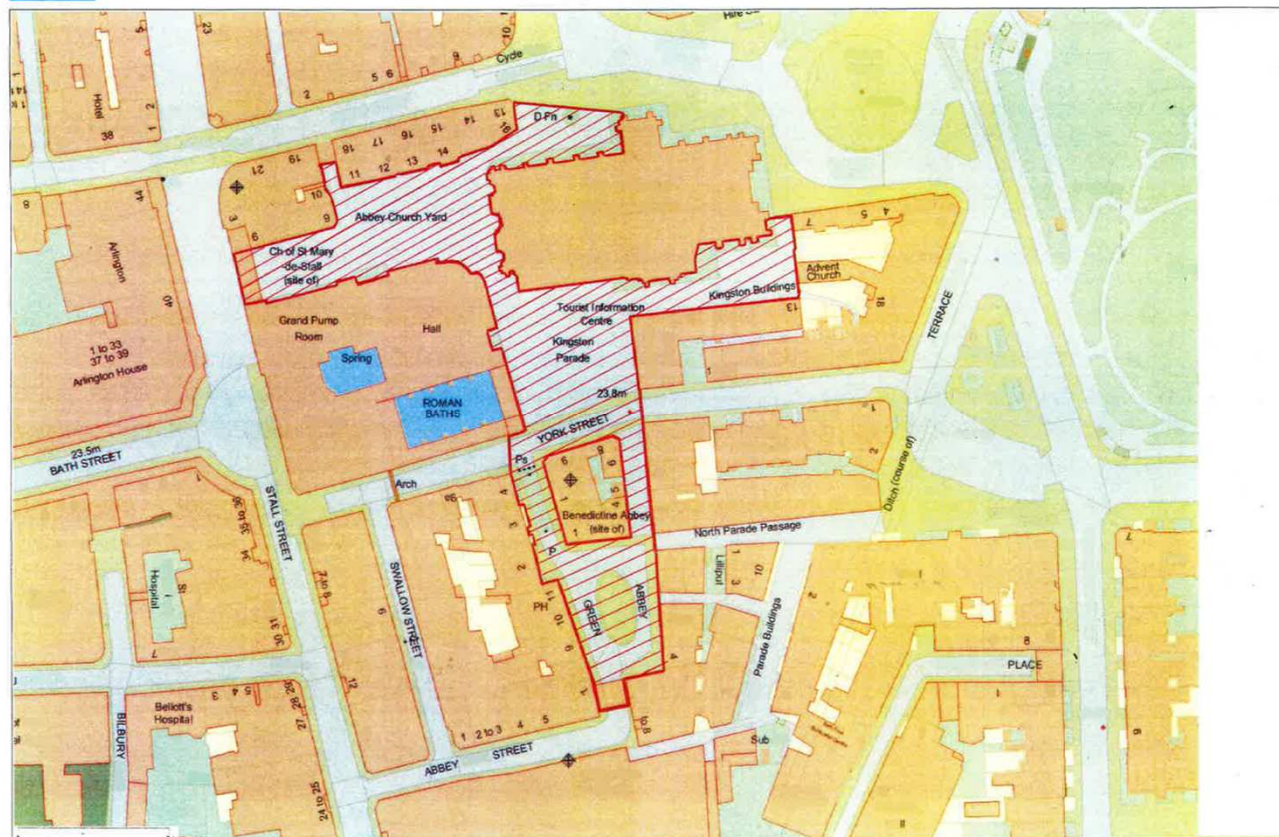
Public Space Protection Order- consultation on banning amplification from busking

- » Since 2009, **279** complaints of amplified music from busking
- » Common challenge- unreasonable use of amplification by buskers
- » Environmental Protection Act 1990 is not best suited to deal with problem

Public Space Protection Order- the consultation

- » **Proposal-** Ban amplification in Abbey Church Yard, Abbey Green and Kingston Parade
- » 12 week public consultation period from Jan-Mar 2015
- » Included an online questionnaire and public workshop event
- » **1429** responses received- the most ever received from an online consultation

Area of proposed PSPO



Bath and North East Somerset – *The place to live, work and visit*

Consultation Workshop

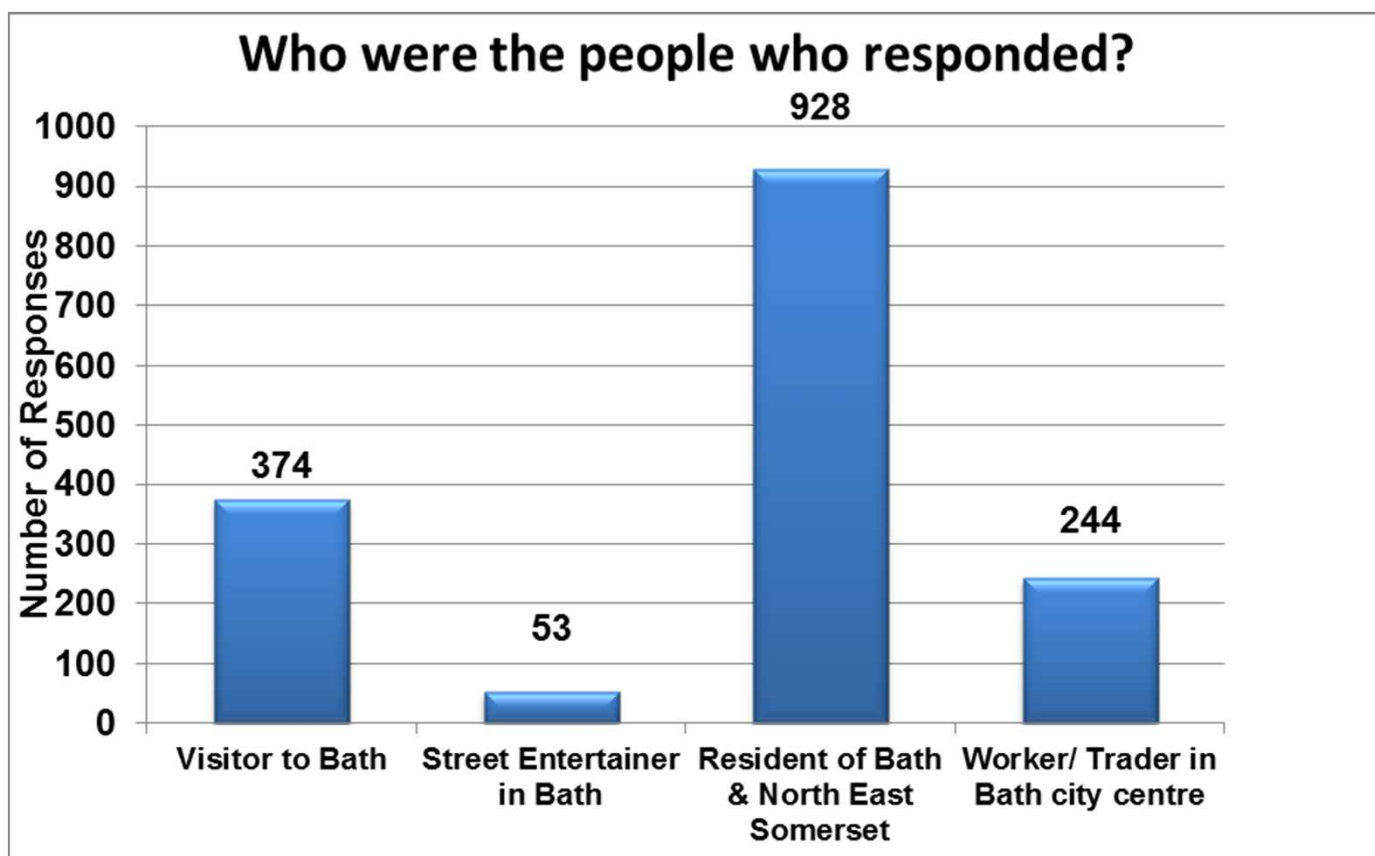
- » Stakeholders- Residents, Businesses, Buskers, Councillors, Musicians Union
- » Presentations gave perspective from all angles
- » Broad brush option of PSPO raised concerns
- » Offers of support from the Business Improvement District, Bath Abbey, Musicians Union and Buskers
- » Could we review the Buskers guide?
- » Could we have monthly forum for all stakeholders to raise issues?

Consultation Workshop

Options for moving forward:

- » Could we review the Buskers Guide?
- » Could we have a monthly forum for all stakeholders to raise issues and agree actions and resolutions?

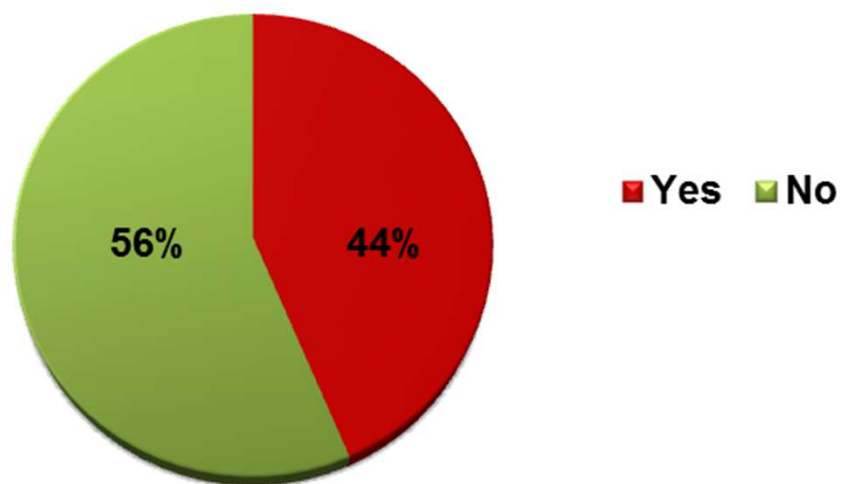
Public Space Protection Order- main consultation results



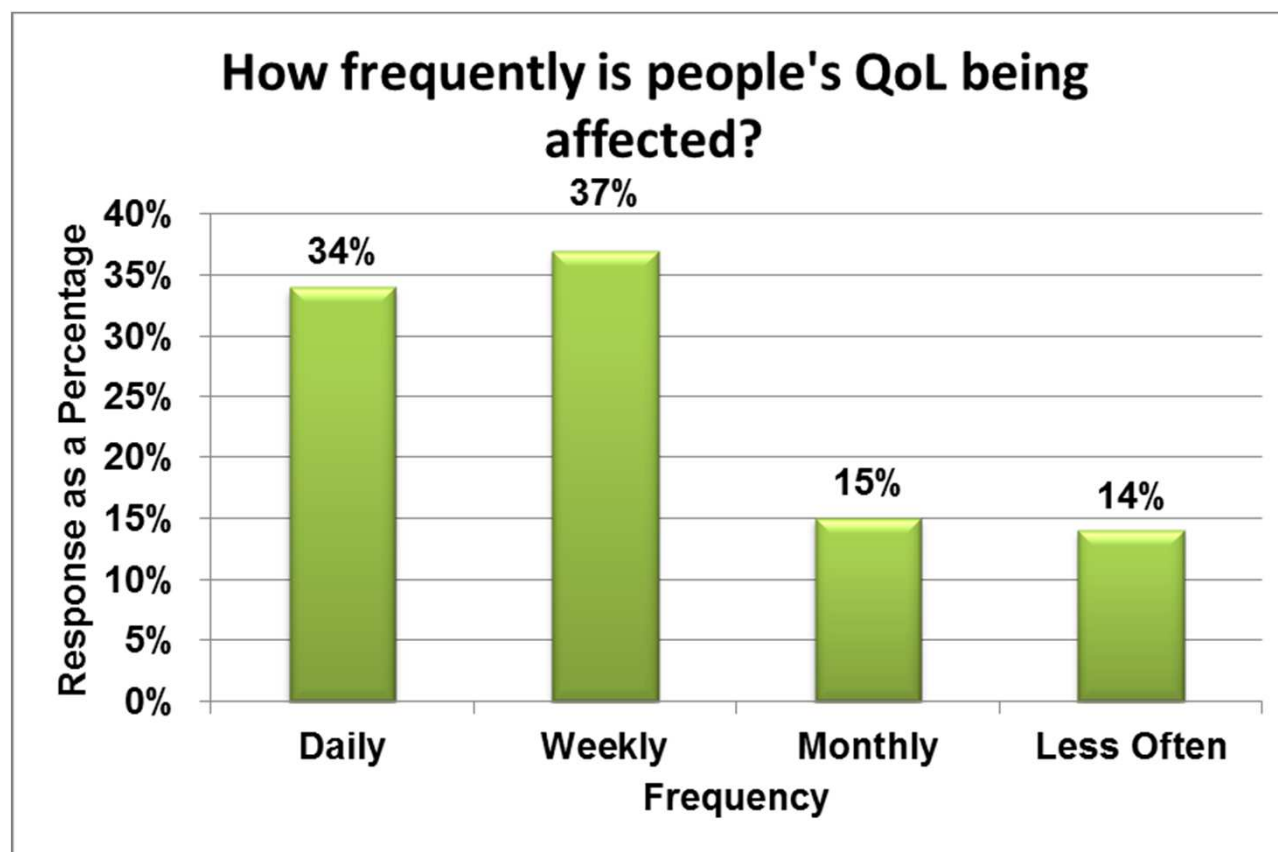
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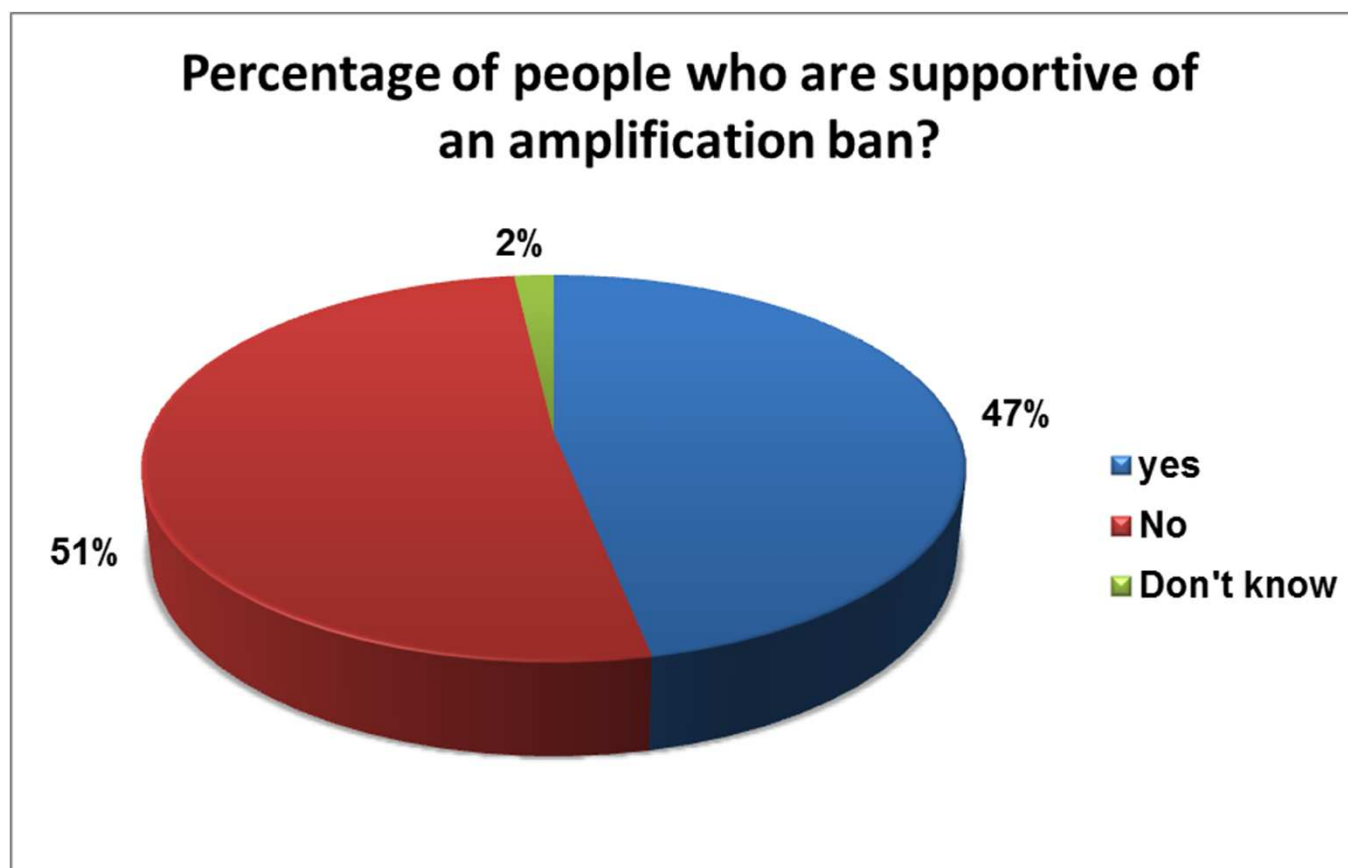
Percentage of people who said they were
adversely affected by amplified music
from busking



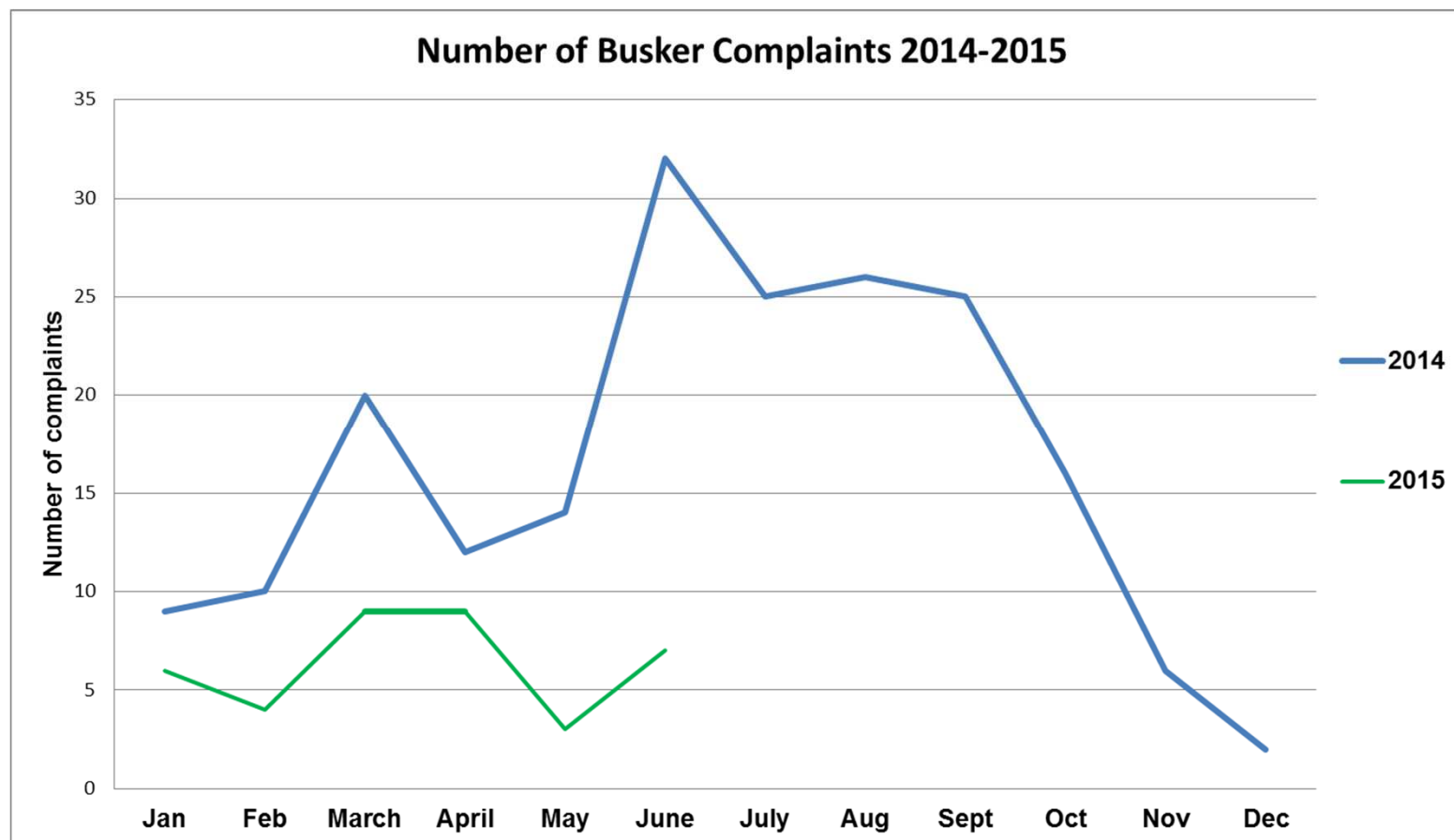
Public Space Protection Order- main consultation results



Public Space Protection Order- main consultation results



Busker complaints 2014-15



Public Space Protection Order- the current situation

- » **38** complaints since 01/01/15 compared to **97** at this point in 2014
- » **3** CPN warning letters issued; **1** CPN issued
- » Busker meetings have improved communication and helped to achieve compliance and understanding
- » All agree situation is much improved

Public Space Protection Order- the way forward

- » Recommendation is to continue with the use of CPN's and engagement with Busker Group
- » Review again with Cabinet in 5 months

» **Any questions?**

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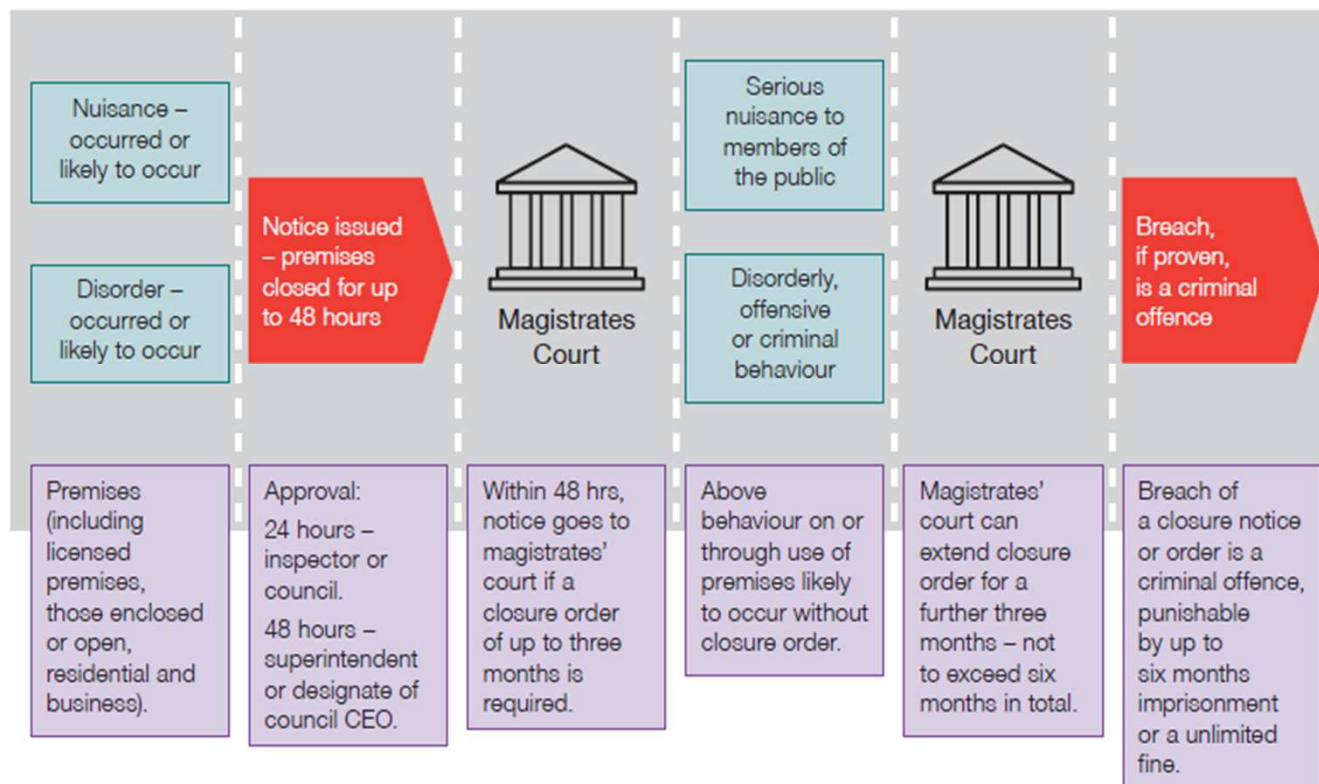
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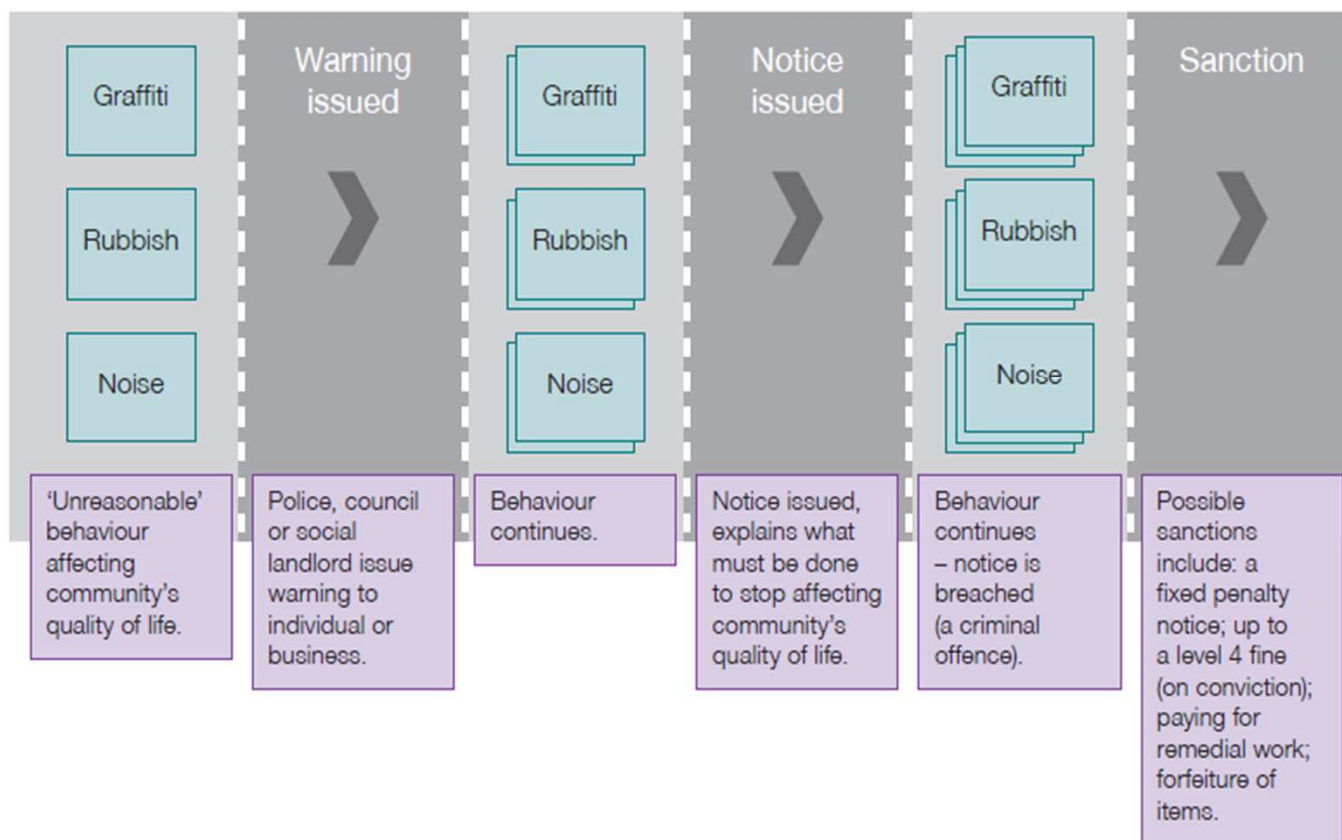
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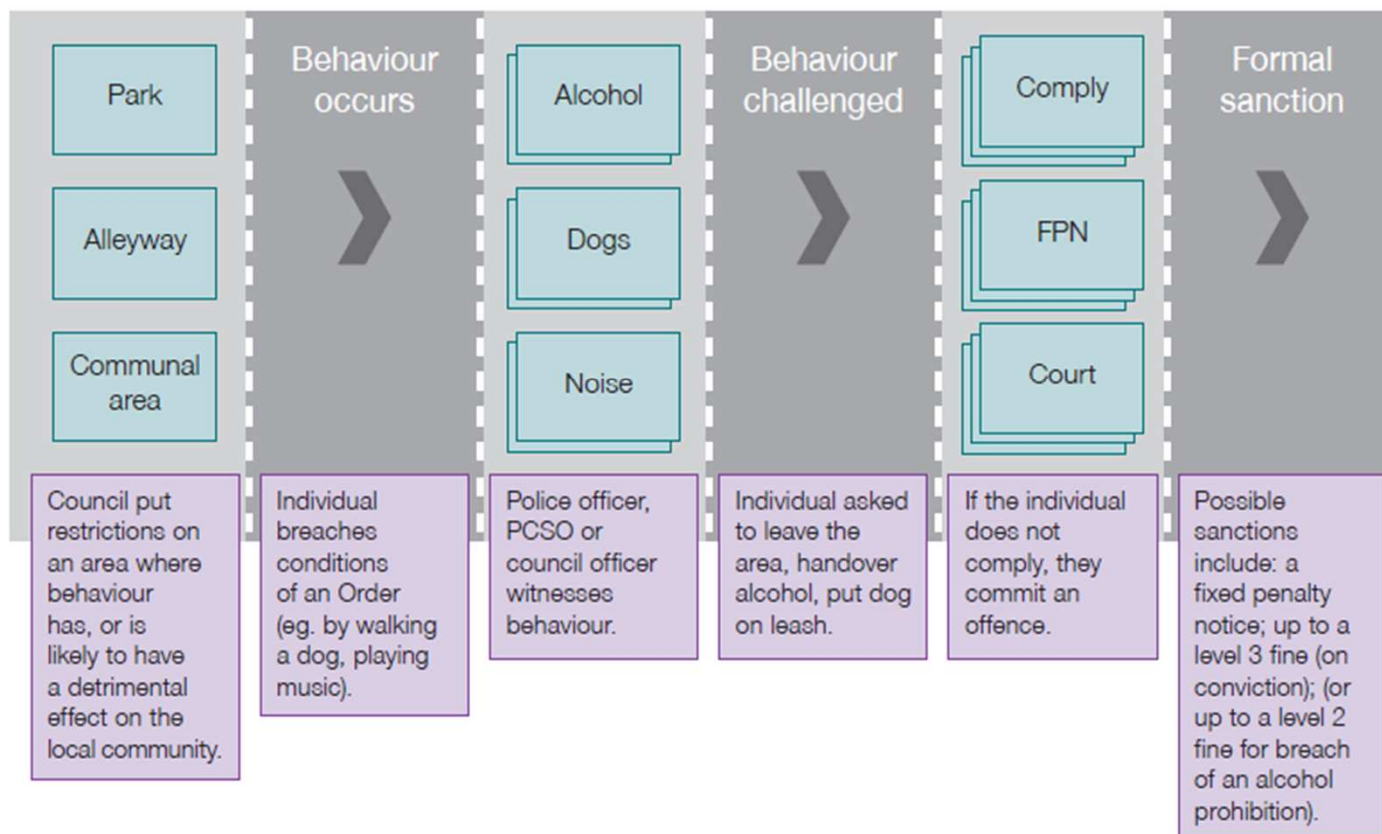
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Photo courtesy of Bath Chronicle

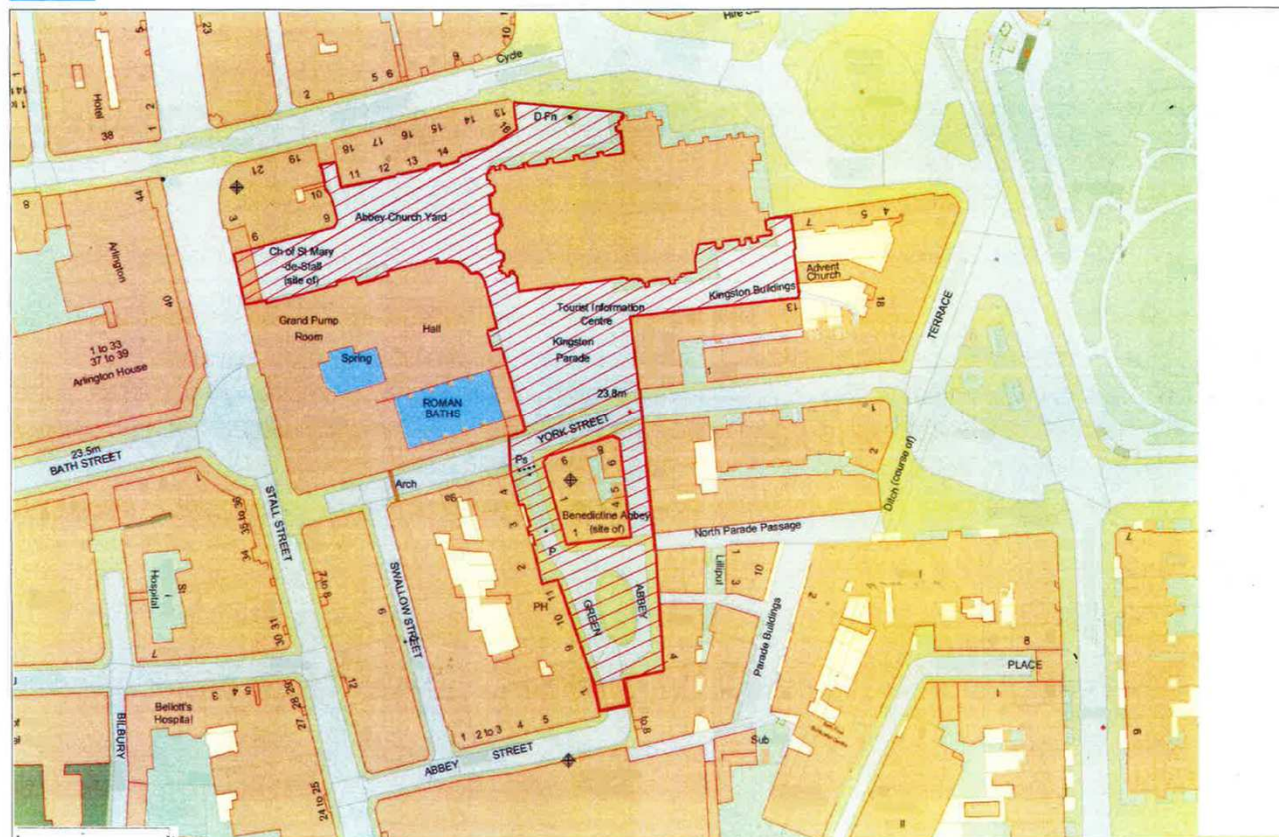
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Bath and North East Somerset – *The place to live, work and visit*

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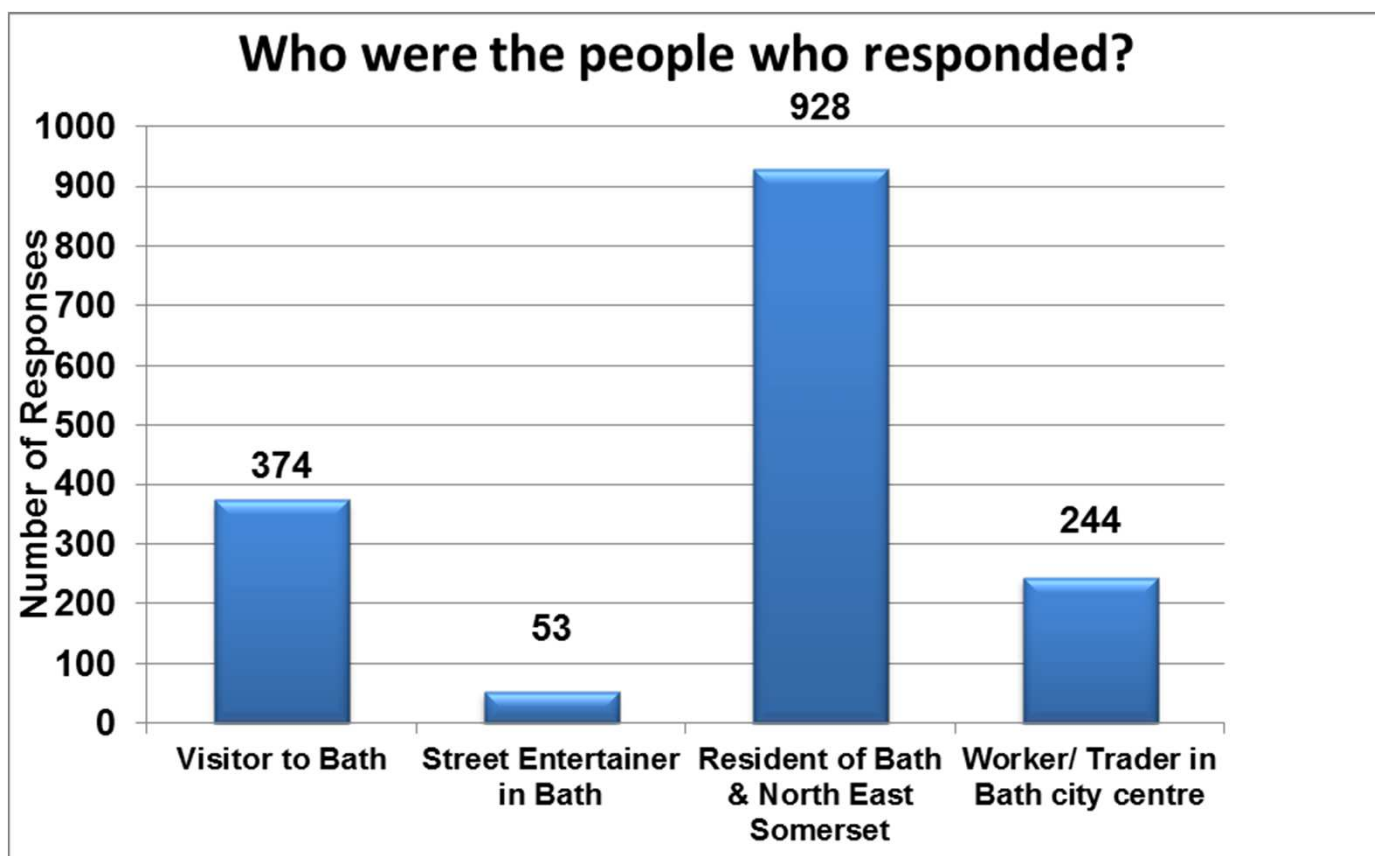
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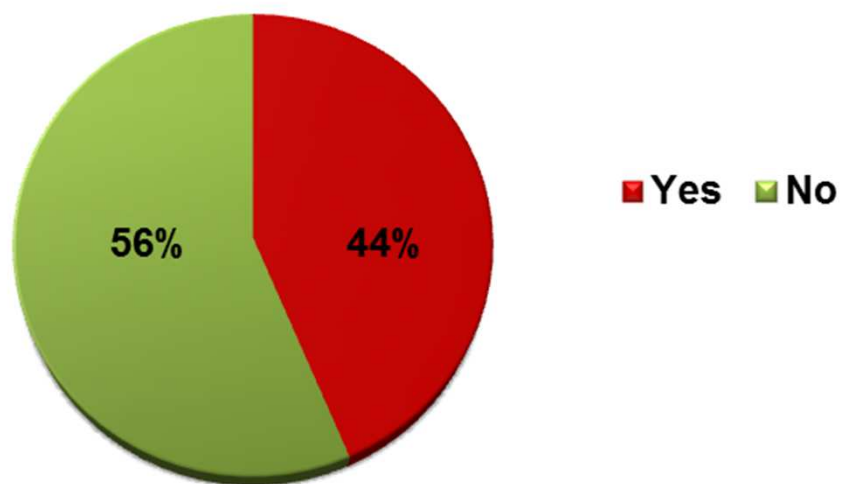
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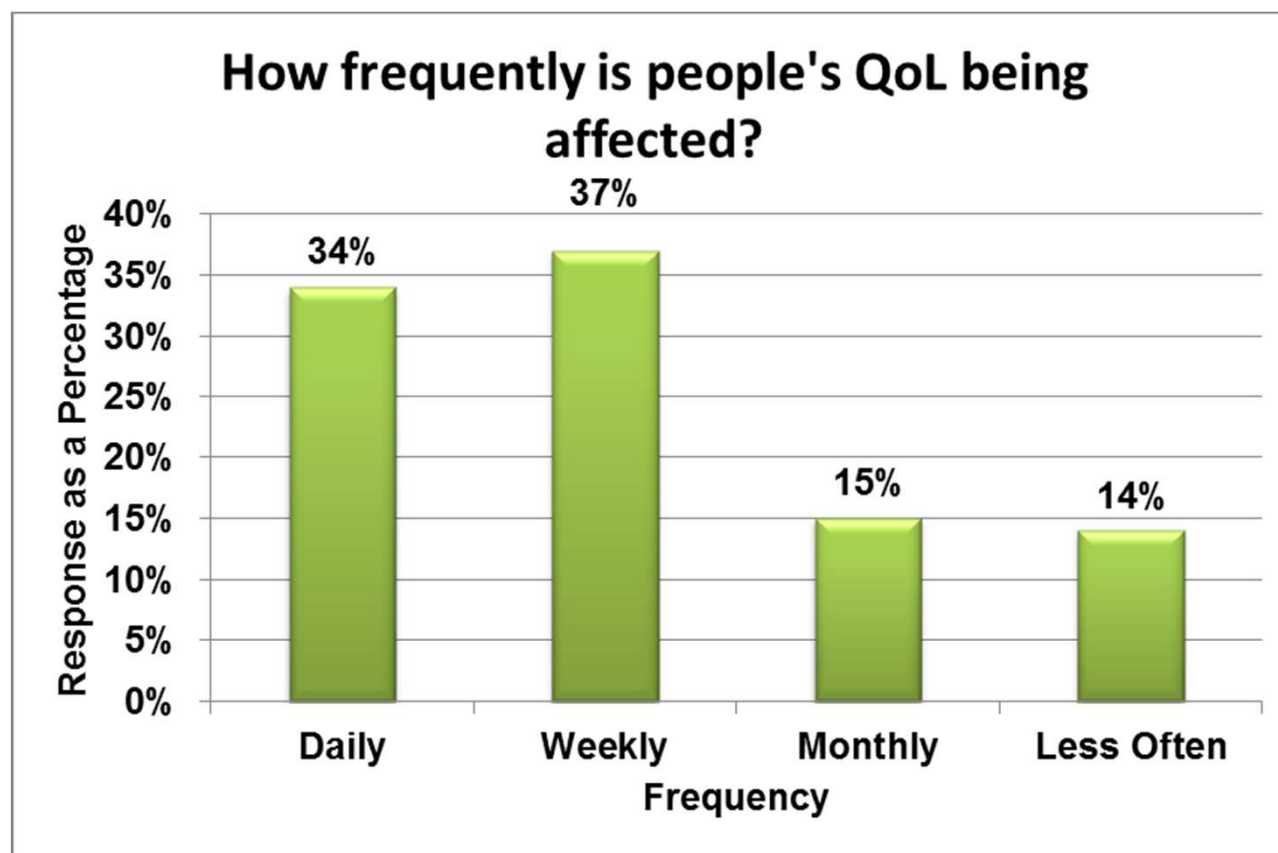
Bath and North East Somerset – *The place to live, work and visit*

Public Space Protection Order- main consultation results

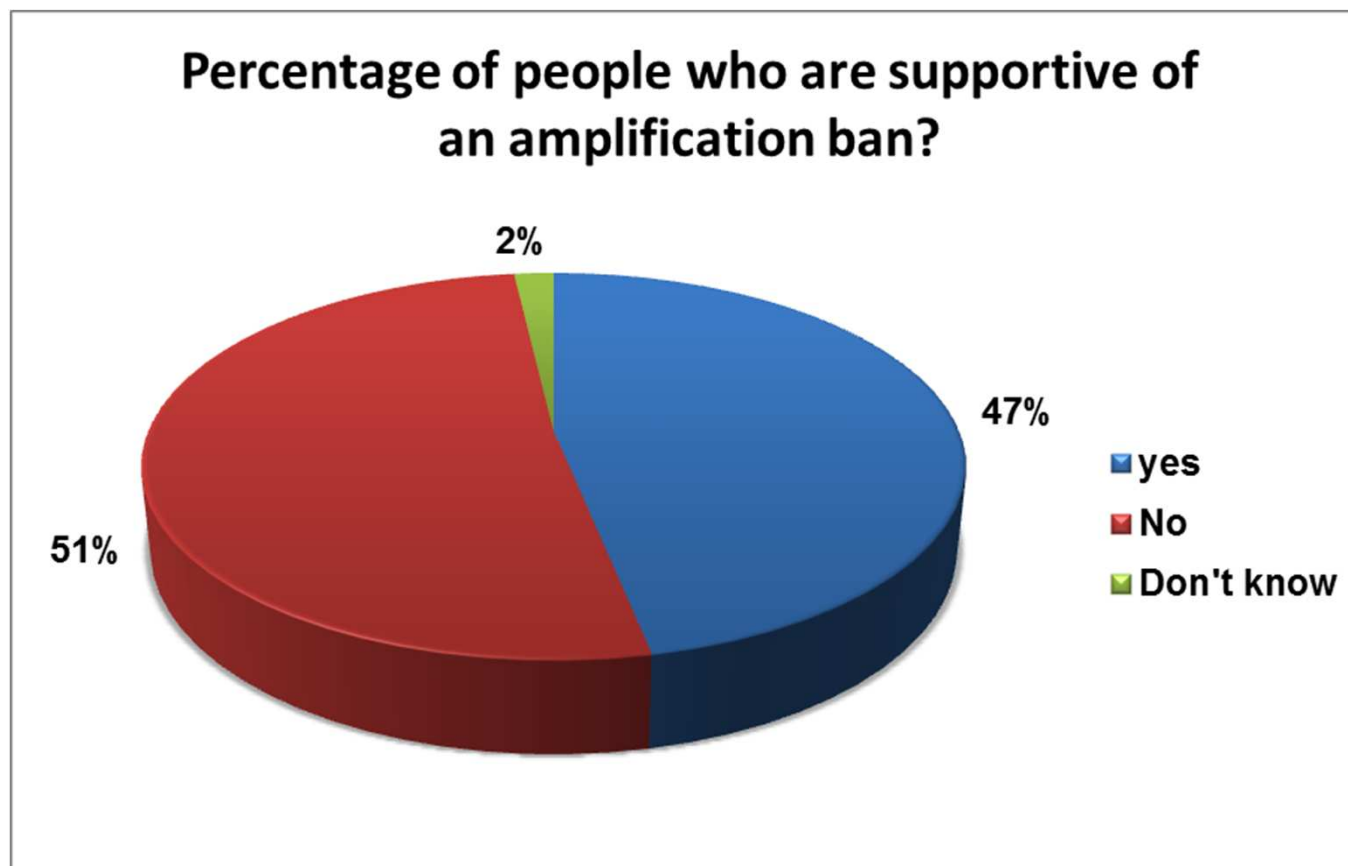
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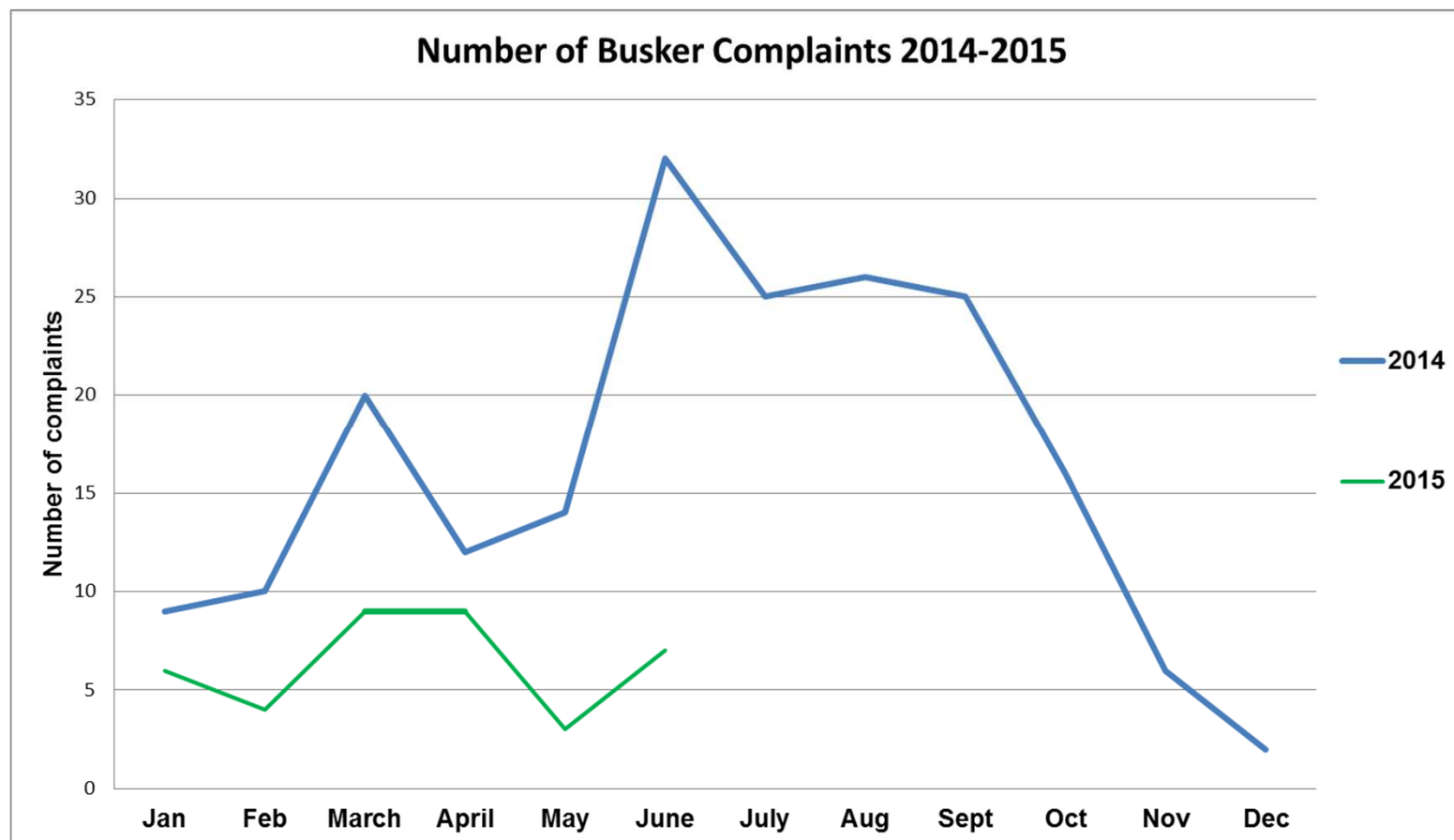
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Public Space Protection Order- the way forward

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- » Review again with Cabinet in 5 months

» **Any questions?**

COMMUNITIES, TRANSPORT AND ENVIRONMENT PDS FORWARD PANEL

This Forward Plan seeks to anticipate all the decisions to be made by the Panel.

Inevitably, some of the published information may change; Government guidance recognises that the plan is a best assessment, at the time of publication, of anticipated decision making. The online Forward Plan is updated regularly and can be seen on the Council's website at:

<http://democracy.bathnes.gov.uk/mgPlansHome.aspx?bcr=1>

The Forward Plan goes beyond the minimum legal requirement for only key decisions to be published over the coming four month period, and demonstrates the Council's commitment to openness and participation in decision making. It assists the Panel in planning their input to policy formulation and development, and in reviewing the work of the Cabinet.

Should you wish to make representations, please contact the report author or Micheala Gay, Democratic Services (01225 394411). For meeting items, formal agenda will be issued 5 clear working days before the meeting.

Agenda papers can be inspected on the Council's website and at the Guildhall (Bath), Hollies (Midsomer Norton), Civic Centre (Keynsham) and at Bath Central, Keynsham and Midsomer Norton public libraries.

The Council's Consultation Policy may be viewed at: www.bathnes.gov.uk/Bathnes/councilinformation/consultation/default.htm

Ref Date	Dec'n Type	Title Precis	Lead Decision Maker/s	Report Author Contact	Background Papers	Strategic Director Lead	Date First Notified
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13TH JULY 2015 - PANEL MEETING

13 Jul 2015		Gambling Policy Review The Council is currently carrying out a public consultation on the revision of its policy under the Gambling Act 2005. A presentation will be provided on the content of the revised policy and timescales for adoption and implementation.	CTE PDS Councillor John Bull	Cathryn Humphries Tel: 01225 477645		Strategic Director - Place	
13 Jul 2015		Public Space Protection Orders - Public Consultation Outcome Presentation Public Space Protection Order- consultation on banning the amplification of busking in Abbey Churchyard, Abbey Green and Kingston Parade. A presentation will be given on the outcome of the public consultation which took place earlier this year and the Council's approach with respect to amplified busking.	CTE PDS Councillor John Bull	Cathryn Humphries, Aled Williams Tel: 01225 477645, Tel: 01225 396625		Strategic Director - Place	

Ref Date	Dec'n Type	Title Precis	Lead Decision Maker/s	Report Author Contact	Background Papers	Strategic Director Lead	Date First Notified
13 Jul 2015		Anti-Social Behaviour Crime and Policing Act 2014 - Presentation A presentation will be given on the main provisions of this new legislation, which are being used by the Council and its partners	CTE PDS Councillor John Bull	Cathryn Humphries Tel: 01225 477645		Strategic Director - Place	
13 Jul 2015		Quality Contract Scheme for Buses - Update	CTE PDS Councillor John Bull	Richard Smith, Andy Strong Tel: 01225 477604, Tel: 01225 394201		Strategic Director - Place	
13 Jul 2015		Transport Strategy - Implementation Plan Update Presentation There will be an introductory presentation on the Transport Strategy - Implementation Plan (Bath, Keynsham, Somer Valley, Chew Valley)	CTE PDS Councillor John Bull	Peter Dawson Tel: 01225 395181		Strategic Director - Place	
13 Jul 2015		Parking Provision and Charges - General Introduction and Update There will be an update presentation on Parking Provision and Charges.	CTE PDS Councillor John Bull	Chris Major Tel: 01225 39 4231		Strategic Director - Place	
SEPTEMBER 2015							
Septemb er 2015		Community Transport	CTE PDS Councillor John Bull			Strategic Director - Place	

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Septemb er 2015		Community Use of Libraries - Update	CTE PDS Councillor John Bull			Strategic Director - Place	
Septemb er 2015		Climate Change - Update on targets	CTE PDS Councillor John Bull	Jane Wildblood Tel: 01225 477685		Strategic Director - Place	
NOVEMBER 2015							
Novemb er 2015		Medium Term Plans	CTE PDS Councillor John Bull			Strategic Director - Place	
JANUARY 2016							
ITEMS TO BE SCHEDULED							
		River Safety - Overview and update	CTE PDS Councillor John Bull			Strategic Director - Place	
		Community Safety - General Update	CTE PDS Councillor John Bull			Strategic Director - Place	

Ref Date	Dec'n Type	Title Precis	Lead Decision Maker/s	Report Author Contact	Background Papers	Strategic Director Lead	Date First Notified
The Forward Plan is administered by DEMOCRATIC SERVICES : Micheala Gay 01225 394411 Democratic_Services@bathnes.gov.uk							

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